

## **House of Representatives**

File No. 833

## General Assembly

January Session, 2013

(Reprint of File No. 406)

Substitute House Bill No. 6473 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner May 20, 2013

AN ACT CONCERNING THE PUBLIC UTILITIES REGULATORY AUTHORITY, WHISTLEBLOWER PROTECTION, THE PURCHASED GAS ADJUSTMENT CLAUSE, ELECTRIC SUPPLIER DISCLOSURE REQUIREMENTS, AND MINOR AND TECHNICAL CHANGES TO THE UTILITY STATUTES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subdivision (1) of subsection (b) of section 16-8 of the
- 2 general statutes is repealed and the following is substituted in lieu
- 3 thereof (*Effective from passage*):
- 4 (b) (1) The authority may [, within available appropriations,]
  - employ professional personnel to perform management audits. The
- 6 authority shall promptly establish such procedures as it deems
- 7 necessary or desirable to provide for management audits to be
- 8 performed on a regular or irregular schedule on all or any portion of
- 9 the operating procedures and any other internal workings of any
- public service company, including the relationship between any public service company and a related holding company or subsidiary.
- service company and a related holding company or subsidiary, consistent with the provisions of section 16-8c, provided no such audit

13 shall be performed on a community antenna television company, 14 except with regard to any noncable communications services which 15 the company may provide, or when (A) such an audit is necessary for 16 the authority to perform its regulatory functions under the 17 Communications Act of 1934, 47 USC 151, et seq., as amended from 18 time to time, other federal law or state law, (B) the cost of such an audit 19 is warranted by a reasonably foreseeable financial, safety or service 20 benefit to subscribers of the company which is the subject of such an 21 audit, and (C) such an audit is restricted to examination of the 22 operating procedures that affect operations within the state.

- Sec. 2. Subdivision (5) of subsection (b) of section 16-8 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 26 (5) The results of an audit performed pursuant to this section shall 27 be filed with the authority and shall be open to public inspection. 28 Upon completion and review of the audit, if the person or firm 29 performing or supervising the audit determines that any of the 30 operating procedures or any other internal workings of the affected 31 public service company are inefficient, improvident, unreasonable, 32 negligent or in abuse of discretion, the authority may, after notice and 33 opportunity for a hearing, order the affected public service company to 34 adopt such new or altered practices and procedures as the authority 35 shall find necessary to promote efficient and adequate service to meet 36 the public convenience and necessity. The authority shall annually 37 submit a report of audits performed pursuant to this section to the 38 joint standing committee of the General Assembly having cognizance 39 of matters relating to public utilities which report shall include the 40 status of audits begun but not yet completed and a summary of the 41 results of audits completed. Any such report may be submitted 42 electronically.
- Sec. 3. Subsections (c) and (d) of section 16-8a of the general statutes are repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):

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(c) (1) Not more than [thirty] <u>ninety</u> business days after receipt of a written complaint, in a form prescribed by the authority, by an employee alleging the employee's employer has retaliated against an employee in violation of subsection (a) of this section, the authority shall make a preliminary finding in accordance with this subsection.

(2) Not more than five business days after receiving a written complaint, in a form prescribed by the authority, the authority shall notify the employer by certified mail. Such notification shall include a description of the nature of the charges and the substance of any relevant supporting evidence. The employer may submit a written response and both the employer and the employee may present rebuttal statements in the form of affidavits from witnesses and supporting documents and may meet with the authority informally to respond verbally about the nature of the employee's charges. The authority shall consider in making its preliminary finding as provided in subdivision (3) of this subsection any such written and verbal responses, including affidavits and supporting documents, received by the authority not more than twenty business days after the employer receives such notice. Any such response received after twenty business days shall be considered by the authority only upon a showing of good cause and at the discretion of the authority. The authority shall make its preliminary finding as provided in subdivision (3) of this subsection based on information described in this subdivision, without a public hearing.

(3) Unless the authority finds by clear and convincing evidence that the adverse employment action was taken for a reason unconnected with the employee's report of substantial misfeasance, malfeasance or nonfeasance, there shall be a rebuttable presumption that an employee was retaliated against in violation of subsection (a) of this section if the authority finds that: (A) The employee had reported substantial misfeasance, malfeasance or nonfeasance in the management of the public service company, holding company or licensee; (B) the employee was subsequently discharged, suspended, demoted or otherwise penalized by having the employee's status of employment

changed by the employee's employer; and (C) the subsequent discharge, suspension, demotion or other penalty followed the employee's report closely in time.

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- (4) If such findings are made, the authority shall issue an order requiring the employer to immediately return the employee to the employee's previous position of employment or an equivalent position pending the completion of the authority's full investigatory proceeding pursuant to subsection (d) of this section.
- 88 (d) Not later than thirty days after making a preliminary finding in 89 accordance with the provisions of subsection (c) of this section, the 90 authority shall initiate a full investigatory proceeding in accordance 91 with the provisions of section 16-8, as amended by this act, at which 92 time the employer shall have the opportunity to rebut the 93 presumption. The authority may issue orders, [or] impose civil penalties, order payment of back pay or award attorneys' fees in a 94 95 manner that conforms with the notice and hearing provisions in 96 section 16-41 against a public service company, holding company or 97 licensee or a person, firm, corporation, contractor or subcontractor 98 directly or indirectly providing goods or services to such public service 99 company, holding company or licensee, in order to enforce the 100 provisions of this section.
- Sec. 4. Subsection (a) of section 16-19 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* 103 October 1, 2013):
- 104 (a) No public service company may charge rates in excess of those 105 previously approved by the Public Utilities Control Authority or the 106 Public Utilities Regulatory Authority, except that any rate approved by 107 the Public Utilities Commission, [or] the Public Utilities Control 108 Authority or the Public Utilities Regulatory Authority shall be 109 permitted until amended by the [Public Utilities Control Authority or 110 the] Public Utilities Regulatory Authority, that rates not approved by 111 the [Public Utilities Control Authority or the] Public Utilities

Regulatory Authority may be charged pursuant to subsection (b) of this section, and that the hearing requirements with respect to adjustment clauses are as set forth in section 16-19b, as amended by this act. For water companies, existing rates shall include the amount of any adjustments approved pursuant to section 16-262w since the company's most recent general rate case, provided any adjustment amount shall be separately identified in any customer bill. Each public service company shall file any proposed amendment of its existing rates with the authority in such form and in accordance with such reasonable regulations as the authority may prescribe. Each electric, electric distribution, gas or telephone company filing a proposed amendment shall also file with the authority an estimate of the effects of the amendment, for various levels of consumption, on the household budgets of high and moderate income customers and customers having household incomes not more than one hundred fifty per cent of the federal poverty level. Each electric and electric distribution company shall also file such an estimate for space heating customers. Each water company, except a water company that provides water to its customers less than six consecutive months in a calendar year, filing a proposed amendment, shall also file with the authority a plan for promoting water conservation by customers in such form and in accordance with a memorandum of understanding entered into by the authority pursuant to section 4-67e. Each public service company shall notify each customer who would be affected by the proposed amendment, by mail, at least one week prior to the first public hearing thereon, but not earlier than six weeks prior to such first public hearing, that an amendment has been or will be requested. Such notice shall also indicate (1) the date, time and location of any scheduled public hearing, (2) a statement that customers may provide written comments regarding the proposed amendment to the Public Utilities Regulatory Authority or appear in person at any scheduled public hearing, (3) the Public Utilities Regulatory Authority telephone number for obtaining information concerning the schedule for public hearings on the proposed amendment, and [(2)] (4) whether the proposed amendment would, in the company's best estimate, increase

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any rate or charge by twenty per cent or more, and, if so, describe in general terms any such rate or charge and the amount of the proposed increase, provided no such company shall be required to provide more than one form of the notice to each class of its customers. In the case of a proposed amendment to the rates of any public service company, the authority shall hold [a public hearing] one or more public hearings thereon, except as permitted with respect to interim rate amendments by subsections (d) and (g) of this section, and shall make such investigation of such proposed amendment of rates as is necessary to determine whether such rates conform to the principles and guidelines set forth in section 16-19e, or are unreasonably discriminatory or more or less than just, reasonable and adequate, or that the service furnished by such company is inadequate to or in excess of public necessity and convenience. The authority, if in its opinion such action appears necessary or suitable in the public interest may, and, upon written petition or complaint of the state, under direction of the Governor, shall, make the aforesaid investigation of any such proposed amendment which does not involve an alteration in rates. If the authority finds any proposed amendment of rates to not conform to the principles and guidelines set forth in section 16-19e, or to be unreasonably discriminatory or more or less than just, reasonable and adequate to enable such company to provide properly for the public convenience, necessity and welfare, or the service to be inadequate or excessive, it shall determine and prescribe, as appropriate, an adequate service to be furnished or just and reasonable maximum rates and charges to be made by such company. In the case of a proposed amendment filed by an electric, electric distribution, gas or telephone company, the authority shall also adjust the estimate filed under this subsection of the effects of the amendment on the household budgets of the company's customers, in accordance with the rates and charges approved by the authority. The authority shall issue a final decision on each rate filing within one hundred fifty days from the proposed effective date thereof, provided it may, before the end of such period and upon notifying all parties and intervenors to the proceedings, extend the period by thirty days.

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Sec. 5. Subsection (h) of section 16-19b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):

- (h) The Public Utilities Regulatory Authority shall continually monitor and oversee the application of the purchased gas adjustment clause, the energy adjustment clause, and the transmission rate adjustment clause. The authority shall hold a public hearing thereon whenever the authority deems it necessary or upon application of the Office of Consumer Counsel, but no less frequently than [once every six months] annually, and undertake such other proceeding thereon to determine whether charges or credits made under such clauses reflect the actual prices paid for purchased gas or energy and the actual transmission costs and are computed in accordance with the applicable clause. If the authority finds that such charges or credits do not reflect the actual prices paid for purchased gas or energy, and the actual transmission costs or are not computed in accordance with the applicable clause, it shall recompute such charges or credits and shall direct the company to take such action as may be required to insure that such charges or credits properly reflect the actual prices paid for purchased gas or energy and the actual transmission costs and are computed in accordance with the applicable clause for the applicable period.
- Sec. 6. Subsection (a) of section 16-49 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
  - (a) As used in this section:
  - (1) "Company" means (A) any public service company other than a telephone company, that had more than one hundred thousand dollars of gross revenues in the state in the calendar year preceding the assessment year under this section, except any such company not providing service to retail customers in the state, (B) any telephone company that had more than one hundred thousand dollars of gross

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214 revenues in the state from telecommunications services in the calendar 215 year preceding the assessment year under this section, except any such 216 company not providing service to retail customers in the state, (C) any 217 certified telecommunications provider that had more than one 218 hundred thousand dollars of gross revenues in the state from 219 telecommunications services in the calendar year preceding the 220 assessment year under this section, except any such certified 221 telecommunications provider not providing service to retail customers 222 in the state, (D) any electric supplier that had more than one hundred 223 thousand dollars of gross revenues in the state in the calendar year 224 preceding the assessment year under this section, except any such 225 supplier not providing electric generation services to retail customers 226 in the state, or (E) any certified competitive video service provider 227 issued a certificate of video franchise authority by the [Department of 228 Energy and Environmental Protection Public Utilities Regulatory 229 Authority in accordance with section 16-331e that had more than one 230 hundred thousand dollars of gross revenues in the state in the calendar 231 year preceding the assessment year under this section, except any such 232 certified competitive video service provider not providing service to 233 retail customers in the state;

- (2) "Telecommunications services" means (A) in the case of telecommunications services provided by a telephone company, any service provided pursuant to a tariff approved by the authority other than wholesale services and resold access and interconnections services, and (B) in the case of telecommunications services provided by a certified telecommunications provider other than a telephone company, any service provided pursuant to a tariff approved by the authority and pursuant to a certificate of public convenience and necessity; and
- 243 (3) "Fiscal year" means the period beginning July first and ending 244 June thirtieth.
- Sec. 7. Subdivision (3) of subsection (a) of section 16-244c of the general statutes, as amended by section 9 of public act 13-5, is repealed

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and the following is substituted in lieu thereof (*Effective from passage*):

- 248 (3) An electric distribution company providing electric generation 249 services pursuant to this subsection shall cooperate with the 250 procurement manager of the Department Energy 251 Environmental Protection Public Utilities Regulatory Authority and 252 comply with the procurement plan for electric generation services 253 contracts. Such plan shall require that the portfolio of service contracts 254 be procured in such manner and duration as the authority determines 255 to be most likely to produce just, reasonable and reasonably stable 256 retail rates while reflecting underlying wholesale market prices over 257 time. The portfolio of contracts shall be assembled in such manner as 258 to invite competition; guard against favoritism, improvidence, 259 extravagance, fraud and corruption; and secure a reliable electricity 260 supply while avoiding unusual, anomalous or excessive pricing. An 261 affiliate of an electric distribution company may bid for an electric 262 generation services contract, provided such electric distribution 263 company and affiliate are in compliance with the code of conduct 264 established in section 16-244h.
- Sec. 8. Subsection (g) of section 16-244c of the general statutes, as amended by section 9 of public act 13-5, is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (g) The [Department of Energy and Environmental Protection]
  Public Utilities Regulatory Authority shall establish, by regulations
  adopted pursuant to chapter 54, procedures for when and how a
  customer is notified that his electric supplier has defaulted and of the
  need for the customer to choose a new electric supplier within a
  reasonable period of time or to return to standard service.
- Sec. 9. Subsection (j) of section 16-244c of the general statutes, as amended by section 9 of public act 13-5, is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- (j) Each electric distribution company shall offer to bill customers on
   behalf of participating electric suppliers and to pay such suppliers in a

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timely manner the amounts due such suppliers from customers for

- generation services, less a percentage of such amounts that reflects
- 281 uncollectible bills and overdue payments as approved by the
- 282 [Department of Energy and Environmental Protection] Public Utilities
- 283 <u>Regulatory Authority</u>.
- Sec. 10. Section 16-245d of the general statutes, as amended by
- 285 section 43 of public act 13-5, is repealed and the following is
- substituted in lieu thereof (*Effective from passage*):
- 287 (a) The [Department of Energy and Environmental Protection]
- 288 Public Utilities Regulatory Authority shall, by regulations adopted
- 289 pursuant to chapter 54, develop a standard billing format that enables
- 290 customers to compare pricing policies and charges among electric
- 291 suppliers. The [department] authority shall adopt regulations, in
- 292 accordance with the provisions of chapter 54, to provide that an
- 293 electric supplier, until July 1, 2012, may provide direct billing and
- 294 collection services for electric generation services and related federally
- 295 mandated congestion charges that such supplier provides to its
- 296 customers with a maximum demand of not less than one hundred
- 297 kilowatts that choose to receive a bill directly from such supplier and,
- on and after July 1, 2012, shall provide direct billing and collection
- 299 services for electric generation services and related federally mandated
- 300 congestion charges that such suppliers provide to their customers or
- 301 may choose to obtain such billing and collection service through an
- 302 electric distribution company and pay its pro rata share in accordance
- with the provisions of subsection (f) of section 16-244c, as amended by
- [this act] <u>public act 13-5</u>. Any customer of an electric supplier, which is
- 305 choosing to provide direct billing, who paid for the cost of billing and
- other services to an electric distribution company shall receive a credit
- on their monthly bill.
- 308 (1) An electric supplier that chooses to provide billing and collection
- services shall, in accordance with the billing format developed by the
- 310 [department] authority, include the following information in each
- 311 customer's bill: (A) The total amount owed by the customer, which

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shall be itemized to show (i) the electric generation services component and any additional charges imposed by the electric supplier, and (ii) federally mandated congestion charges applicable to the generation services; (B) any unpaid amounts from previous bills, which shall be listed separately from current charges; (C) the rate and usage for the current month and each of the previous twelve months in bar graph form or other visual format; (D) the payment due date; (E) the interest rate applicable to any unpaid amount; (F) the toll-free telephone number of the Public Utilities Regulatory Authority for questions or complaints; and (G) the toll-free telephone number and address of the electric supplier. On or before [February 1, 2012] October 1, 2013, the authority shall conduct a review of the costs and benefits of suppliers billing for all components of electric service, and report, in accordance with the provisions of section 11-4a, to the joint standing committee of the General Assembly having cognizance of matters relating to energy regarding the results of such review. Any such report may be submitted electronically.

(2) An electric distribution company shall, in accordance with the billing format developed by the authority, include the following information in each customer's bill: (A) The total amount owed by the customer, which shall be itemized to show, (i) the electric generation services component if the customer obtains standard service or last resort service from the electric distribution company, (ii) the distribution charge, including all applicable taxes and the systems benefits charge, as provided in section 16-245l, (iii) the transmission rate as adjusted pursuant to subsection (d) of section 16-19b, (iv) the competitive transition assessment, as provided in section 16-245g, (v) federally mandated congestion charges, and (vi) the conservation and renewable energy charge, consisting of the conservation and load management program charge, as provided in section 16-245m, as amended by [this act] public act 13-5, and the renewable energy investment charge, as provided in section 16-245n; (B) any unpaid amounts from previous bills which shall be listed separately from current charges; (C) except for customers subject to a demand charge,

346 the rate and usage for the current month and each of the previous 347 twelve months in the form of a bar graph or other visual form; (D) the 348 payment due date; (E) the interest rate applicable to any unpaid 349 amount; (F) the toll-free telephone number of the electric distribution 350 company to report power losses; (G) the toll-free telephone number of 351 the Public Utilities Regulatory Authority for questions or complaints; 352 and (H) if a customer has a demand of five hundred kilowatts or less 353 during the preceding twelve months, a statement about the availability 354 of information concerning electric suppliers pursuant to section 16-355 245p, as amended by [this act] <u>public act 13-5</u>.

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- (b) The regulations shall provide guidelines for determining until October 1, 2011, the billing relationship between the electric distribution company and electric suppliers, including, but not limited to, the allocation of partial bill payments and late payments between the electric distribution company and the electric supplier. An electric distribution company that provides billing services for an electric supplier shall be entitled to recover from the electric supplier all reasonable transaction costs to provide such billing services as well as a reasonable rate of return, in accordance with the principles in subsection (a) of section 16-19e.
- Sec. 11. Section 16-2450 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
- 368 (a) To protect a customer's right to privacy from unwanted 369 solicitation, each electric company or electric distribution company, as 370 the case may be, shall distribute to each customer a form approved by 371 the [Department of Energy and Environmental Protection] Public 372 Utilities Regulatory Authority which the customer shall submit to the 373 customer's electric or electric distribution company in a timely manner 374 if the customer does not want the customer's name, address, telephone 375 number and rate class to be released to electric suppliers. On and after 376 July 1, 1999, each electric or electric distribution company, as the case 377 may be, shall make available to all electric suppliers customer names, 378 addresses, telephone numbers, if known, and rate class, unless the

electric company or electric distribution company has received a form from a customer requesting that such information not be released. Additional information about a customer for marketing purposes shall not be released to any electric supplier unless a customer consents to a release by one of the following: (1) An independent third-party telephone verification; (2) receipt of a written confirmation received in the mail from the customer after the customer has received an information package confirming any telephone agreement; (3) the customer signs a document fully explaining the nature and effect of the release; or (4) the customer's consent is obtained through electronic means, including, but not limited to, a computer transaction.

(b) All electric suppliers shall have equal access to customer information required to be disclosed under subsection (a) of this section. No electric supplier shall have preferential access to historical distribution company customer usage data.

- (c) No electric or electric distribution company shall include in any bill or bill insert anything that directly or indirectly promotes a generation entity or affiliate of the electric distribution company. No electric supplier shall include a bill insert in an electric bill of an electric distribution company.
- (d) All marketing information provided pursuant to the provisions of this section shall be formatted electronically by the electric company or electric distribution company, as the case may be, in a form that is readily usable by standard commercial software packages. Updated lists shall be made available within a reasonable time, as determined by the [department] <u>authority</u>, following a request by an electric supplier. Each electric supplier seeking the information shall pay a fee to the electric company or electric distribution company, as the case may be, which reflects the incremental costs of formatting, sorting and distributing this information, together with related software changes. Customers shall be entitled to any available individual information about their loads or usage at no cost.

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(e) Each electric supplier shall, prior to the initiation of electric generation services, provide the potential customer with a written notice describing the rates, information on air emissions and resource mix of generation facilities operated by and under long-term contract to the supplier, terms and conditions of the service, and a notice describing the customer's right to cancel the service, as provided in this section. No electric supplier shall provide electric generation services unless the customer has signed a service contract or consents to such services by one of the following: (1) An independent third-party telephone verification; (2) receipt of a written confirmation received in the mail from the customer after the customer has received an information package confirming any telephone agreement; (3) the customer signs a contract that conforms with the provisions of this section; or (4) the customer's consent is obtained through electronic means, including, but not limited to, a computer transaction. Each electric supplier shall provide each customer with a demand of less than one hundred kilowatts, a written contract that conforms with the provisions of this section and maintain records of such signed service contract or consent to service for a period of not less than two years from the date of expiration of such contract, which records shall be provided to the [department] authority or the customer upon request. Each contract for electric generation services shall contain all material terms of the agreement, a clear and conspicuous statement explaining the rates that such customer will be paying, including the circumstances under which the rates may change, a statement that provides specific directions to the customer as to how to compare the price term in the contract to the customer's existing electric generation service charge on the electric bill and how long those rates are guaranteed. Such contract shall also include a clear and conspicuous statement providing the customer's right to cancel such contract not later than three days after signature or receipt in accordance with the provisions of this subsection, describing under what circumstances, if any, the supplier may terminate the contract and describing any penalty for early termination of such contract. Each contract shall be signed by the customer, or otherwise agreed to in accordance with the

provisions of this subsection. A customer who has a maximum demand of five hundred kilowatts or less shall, until midnight of the third business day after the latter of the day on which the customer enters into a service agreement or the day on which the customer receives the written contract from the electric supplier as provided in this section, have the right to cancel a contract for electric generation services entered into with an electric supplier.

- (f) Between thirty and sixty days, inclusive, prior to the expiration of a fixed price term for a residential customer, an electric supplier shall provide a written notice to such customer of any change to the customer's electric generation price.
- [(f)] (g) (1) Any third-party agent who contracts with or is otherwise compensated by an electric supplier to sell electric generation services shall be a legal agent of the electric supplier. No third-party agent may sell electric generation services on behalf of an electric supplier unless (A) the third-party agent is an employee or independent contractor of such electric supplier, and (B) the third-party agent has received appropriate training directly from such electric supplier.
  - (2) On or after July 1, 2011, all sales and solicitations of electric generation services by an electric supplier, aggregator or agent of an electric supplier or aggregator to a customer with a maximum demand of one hundred kilowatts or less conducted and consummated entirely by mail, door-to-door sale, telephone or other electronic means, during a scheduled appointment at the premises of a customer or at a fair, trade or business show, convention or exposition in addition to complying with the provisions of subsection (e) of this section shall:
  - (A) For any sale or solicitation, including from any person representing such electric supplier, aggregator or agent of an electric supplier or aggregator (i) identify the person and the electric generation services company or companies the person represents; (ii) provide a statement that the person does not represent an electric distribution company; (iii) explain the purpose of the solicitation; and

478 (iv) explain all rates, fees, variable charges and terms and conditions 479 for the services provided; and

- (B) For door-to-door sales to customers with a maximum demand of one hundred kilowatts, which shall include the sale of electric generation services in which the electric supplier, aggregator or agent of an electric supplier or aggregator solicits the sale and receives the customer's agreement or offer to purchase at a place other than the seller's place of business, be conducted (i) in accordance with any municipal and local ordinances regarding door-to-door solicitations, (ii) between the hours of ten o'clock a.m. and six o'clock p.m. unless the customer schedules an earlier or later appointment, and (iii) with both English and Spanish written materials available. Any representative of an electric supplier, aggregator or agent of an electric supplier or aggregator shall prominently display or wear a photo identification badge stating the name of such person's employer or the electric supplier the person represents.
- (3) No electric supplier, aggregator or agent of an electric supplier or aggregator shall advertise or disclose the price of electricity to mislead a reasonable person into believing that the electric generation services portion of the bill will be the total bill amount for the delivery of electricity to the customer's location. When advertising or disclosing the price for electricity, the electric supplier, aggregator or agent of an electric supplier or aggregator shall [also] (A) disclose the electric distribution company's current charges, including the competitive transition assessment and the systems benefits charge, for that customer class, and (B) on and after January 1, 2014, indicate, using at least a ten-point font size, in a conspicuous part of any advertisement or disclosure that includes an advertised price, the expiration of such advertised price.
- (4) No entity, including an aggregator or agent of an electric supplier or aggregator, who sells or offers for sale any electric generation services for or on behalf of an electric supplier, shall engage in any deceptive acts or practices in the marketing, sale or solicitation

511 of electric generation services.

about such content.

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- 512 (5) Each electric supplier shall disclose to the Public Utilities 513 Regulatory Authority in a standardized format (A) the amount of 514 additional renewable energy credits, if any, such supplier will 515 purchase [beyond] other than required credits, (B) where such 516 additional credits are being sourced from, and (C) the types of 517 renewable energy sources that will be purchased. Each electric 518 supplier shall only advertise renewable energy credits purchased 519 beyond those required pursuant to [section] sections 16-245a and 16-520 <u>243q</u> and shall report to the authority the renewable energy sources of 521 such credits and [whenever the mix of such sources] any changes to 522 the types of renewable energy sources offered.
- 523 (6) Any electric supplier offering any services or products that 524 contain renewable energy attributes other than the minimum 525 renewable energy credits used for compliance with the renewable 526 portfolio standards pursuant to section 16-245a shall disclose in each customer contract and marketing materials for each such service or 527 528 product the renewable energy content of the product or service 529 offering and shall make available, on the electric supplier's Internet 530 web site, information sufficient to substantiate the marketing claims
  - [(6)] (7) No contract for electric generation services by an electric supplier shall require a residential customer to pay any fee for termination or early cancellation of a contract in excess of (A) one hundred dollars; or (B) twice the estimated bill for energy services for an average month, whichever is less, provided when an electric supplier offers a contract, it provides the residential customer an estimate of such customer's average monthly bill.
  - [(7)] (8) An electric supplier shall not make a material change in the terms or duration of any contract for the provision of electric generation services by an electric supplier without the express consent of the customer. Nothing in this subdivision shall restrict an electric

supplier from renewing a contract by clearly informing the customer, in writing, not less than thirty days or more than sixty days before the renewal date, of the renewal terms and of the option not to accept the renewal offer, provided no fee pursuant to subdivision [(6)] (7) of this section shall be charged to a customer who terminates or cancels such renewal not later than seven business days after receiving the first billing statement for the renewed contract.

- [(8)] (9) Each electric supplier shall file annually with the authority a list of any aggregator or agent working on behalf of such supplier.
- [(g)] (h) Each electric supplier, aggregator or agent of an electric supplier or aggregator shall comply with the provisions of the telemarketing regulations adopted pursuant to 15 USC 6102.

- [(h)] (i) Any violation of this section shall be deemed an unfair or deceptive trade practice under subsection (a) of section 42-110b. Any contract for electric generation services that the authority finds to be the product of unfair or deceptive marketing practices or in material violation of the provisions of this section shall be void and unenforceable. Any waiver of the provisions of this section by a customer of electric generation services shall be deemed void and unenforceable by the electric supplier.
- [(i)] (j) Any violation or failure to comply with any provision of this section shall be subject to (1) civil penalties by the [department] authority in accordance with section 16-41, (2) the suspension or revocation of an electric supplier or aggregator's license, or (3) a prohibition on accepting new customers following a hearing that is conducted as a contested case in accordance with chapter 54.
- [(j)] (k) The [department] <u>authority</u> may adopt regulations, in accordance with the provisions of chapter 54, to include, but not be limited to, abusive switching practices, solicitations and renewals by electric suppliers.
- 573 Sec. 12. Subsection (a) of section 16-245y of the general statutes is

574 repealed and the following is substituted in lieu thereof (*Effective from passage*):

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- (a) Not later than October 1, 1999, and annually thereafter, each electric company and electric distribution company, as defined in section 16-1, shall report to the Public Utilities Regulatory Authority its system average interruption duration index (SAIDI) and its system average interruption frequency index (SAIFI) for the preceding twelve months. For purposes of this section: (1) Interruptions shall not include outages attributable to major storms, scheduled outages and outages caused by customer equipment, each as determined by the [department] authority; (2) SAIDI shall be calculated as the sum of customer interruptions in the preceding twelve-month period, in minutes, divided by the average number of customers served during that period; and (3) SAIFI shall be calculated as the total number of customers interrupted in the preceding twelve-month period, divided by the average number of customers served during that period. Not later than January 1, 2000, and annually thereafter, the authority shall report on the SAIDI and SAIFI data for each electric company and electric distribution, and all state-wide SAIDI and SAIFI data to the joint standing committee of the General Assembly having cognizance of matters relating to energy.
- Sec. 13. Subsection (c) of section 16-245y of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 598 (c) Not later than January 1, 2011, and annually thereafter, the 599 [Department of Energy and Environmental Protection] Public Utilities 600 Regulatory Authority shall report to the joint standing committee of 601 the General Assembly having cognizance of matters relating to energy 602 the number of applicants for licensure pursuant to section 16-245 603 during the preceding twelve months, the number of applicants 604 licensed by the [department] authority and the average period of time taken to process a license application. Any such report may be 605 606 submitted electronically.

Sec. 14. Subsection (c) of section 16-262j of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* October 1, 2013):

(c) Each public service company, certified telecommunications provider and electric supplier shall pay interest on any security deposit it receives from a customer at the average rate paid, as of December 30, 1992, on savings deposits by insured commercial banks as published in the Federal Reserve Board bulletin and rounded to the nearest one-tenth of one percentage point, except in no event shall the rate be less than one and one-half per cent. On and after January 1, 1994, the rate for each calendar year shall be not less than the deposit index as determined by the Banking Commissioner and defined in subsection (d) of this section for that year and rounded to the nearest one-tenth of one percentage point, except in no event shall the rate be less than one and one-half per cent.

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	from passage	16-8(b)(1)
Sec. 2	from passage	16-8(b)(5)
Sec. 3	July 1, 2013	16-8a(c) and (d)
Sec. 4	October 1, 2013	16-19(a)
Sec. 5	October 1, 2013	16-19b(h)
Sec. 6	from passage	16-49(a)
Sec. 7	from passage	16-244c(a)(3)
Sec. 8	from passage	16-244c(g)
Sec. 9	from passage	16-244c(j)
Sec. 10	from passage	16-245d
Sec. 11	October 1, 2013	16-245o
Sec. 12	from passage	16-245y(a)
Sec. 13	from passage	16-245y(c)
Sec. 14	October 1, 2013	16-262j(c)

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

### **OFA Fiscal Note**

State Impact: None

Municipal Impact: None

## Explanation

The bill requires electric suppliers to notify customers at least three weeks before a rate change becomes effective and establishes disclosure requirements for suppliers offering power generated from certain renewable energy sources. The bill also makes various technical, conforming and administrative changes. The bill has no fiscal impact.

House "A" strikes the underlying bill and its associated fiscal impact, thus becoming the bill. The House "A" fiscal impact is described above.

## The Out Years

State Impact: None

**Municipal Impact:** None

OLR Bill Analysis sHB 6473 (as amended by House "A")\*

AN ACT CONCERNING THE PUBLIC UTILITIES REGULATORY AUTHORITY, WHISTLEBLOWER PROTECTION, THE PURCHASED GAS ADJUSTMENT CLAUSE, ELECTRIC SUPPLIER DISCLOSURE REQUIREMENTS, THE CALL BEFORE YOU DIG PROGRAM, AND MINOR AND TECHNICAL CHANGES TO THE UTILITY STATUTES.

## **SUMMARY:**

This bill makes several unrelated changes in the energy statutes. Among other things, it requires electric suppliers to notify residential customers of rate changes 30 to 60 days before their fixed rate term expires. It also establishes disclosure requirements for suppliers offering power generated from certain renewable energy sources.

The bill transfers several regulatory powers from the Department of Energy and Environmental Protection (DEEP) to the Public Utilities Regulatory Authority (PURA), which is within DEEP. It also makes administrative changes to the process by which PURA reviews gas and electric company charges and credits made under the adjustment clauses for purchased gas, energy, and transmission rates.

By law, a utility company cannot threaten or retaliate against an employee who reported the company's malfeasance or illegal activities. Current law allows employees who feel they are being retaliated against to file a complaint with PURA, which must issue a preliminary finding within 30 days. Starting July 1, 2013, the bill extends this deadline from 30 to 90 days. It also expands PURA's enforcement powers to include ordering the company to pay the employee back pay or attorney's fees. Existing law, unchanged by the bill, allows PURA to issue orders and impose civil penalties.

Current law requires utility companies to notify their customers of a

proposed rate amendment by mail at least one week before a public hearing on the amendment. The bill limits how early the notice can be issued to no earlier than six weeks before the first public hearing. It also requires the notice to include (1) the date, time, and location of any scheduled hearing and (2) a statement that customers can appear at the hearing or provide written comments on the proposal to PURA. It allows PURA to hold more than one hearing on a proposed rate amendment.

The bill also makes several minor, technical, and conforming changes.

\*House Amendment "A" removes the original bill's provisions regarding (1) the "Call Before You Dig" program; (2) DEEP's Division of Adjudication; and (3) a prohibition on suppliers selling renewable energy from sources other than Class I, II, or III energy sources. It also narrows the circumstances under which an electric supplier must provide advance notice of rate changes. It also makes minor changes.

EFFECTIVE DATE: October 1, 2013, except for the provisions regarding (1) whistleblower protection, which are effective July 1, 2013, and (2) changes to PURA's regulatory power over (a) electric supplier defaults and billing, (b) electric company reliability reports, and (c) management audits and consultants, all of which are effective upon passage.

## §11 — ELECTRIC SUPPLIERS

#### Rate Disclosure

The bill requires an electric supplier to provide its residential customers with written notification of any changes to the customer's electric generation rate 30 to 60 days before the customer's fixed price term expires.

Starting January 1, 2014, when electric suppliers, aggregators, or their agents are advertising or disclosing electricity prices, the bill requires them to indicate the advertised price's expiration terms in at

least a 10-point font size in a conspicuous part of the ad or disclosure.

## Renewable Energy Disclosure

The law's renewable portfolio standard (RPS) requires electric suppliers to obtain a certain portion of their power from Class I (e.g., solar or wind), Class II (e.g., certain biomass or trash-to-energy), and Class III (e.g., certain cogeneration or energy conservation) energy sources. Existing law limits electric suppliers' renewable energy advertising to their renewable energy that exceeds the Class I and Class II RPS requirements. The bill extends this advertising limit to include the Class III RPS requirement.

Under the bill, any electric supplier offering any services or products containing renewable energy attributes other than those used to meet the Class I and II RPS requirements must disclose the service's or product's renewable energy content in its customer contracts and marketing materials. The supplier must also make information sufficient to substantiate its renewable energy marketing claims available on its web site.

# Regulatory Power Over Suppliers Transferred from DEEP to PURA

Starting October 1, 2013, the bill transfers from DEEP to PURA the authority to:

- approve the form on which customers can opt out of having their contact and rate class information shared with electric suppliers;
- 2. determine the reasonable amount of time in which electric companies must provide suppliers with updated customer lists;
- 3. receive copies of customer contracts and records from suppliers;
- 4. penalize suppliers that violate the law's restrictions on using customer information, promotional inserts, disclosure requirements, and procedures for entering and terminating

service contracts; and

5. make regulations on suppliers' abusive switching practices, solicitations, and renewals.

## §§ 1, 2, 8, 10, 12, & 13 — PURA

Upon the bill's enactment, the bill transfers several regulatory powers from DEEP to PURA. It requires PURA, instead of DEEP, to make regulations on how to notify customers when an electric supplier defaults. It also requires this notice to include the option to return to standard service.

The bill requires PURA, instead of DEEP, to make regulations on (1) the standard billing format for electric service and (2) direct customer billing and collection services from electric suppliers. It extends the deadline for PURA to report on its study of supplier direct billing from February 1, 2012 to October 1, 2013 and allows PURA to submit the report to the Energy and Technology Committee electronically.

It also requires PURA, instead of DEEP, to (1) determine what storms and scheduled outages are not included in electric company reliability reports and (2) prepare an annual report on electric supplier licenses. It allows PURA to submit this report to the Energy and Technology Committee electronically.

Current law allows PURA to hire, within available appropriations, consultants to perform management audits on the utility companies it regulates. However, funding for the audits comes from an assessment on regulated utilities, not legislative appropriations. The bill removes the available appropriations limit and allows PURA to electronically submit its annual report on the audits to the General Assembly.

## § 5 — ADJUSTMENT CLAUSE REVIEW

By law, PURA can approve an energy adjustment clause for electric companies and a purchased gas adjustment clause for gas companies. These clauses adjust rates for such things as changes in the cost of purchased power and natural gas. They can include a provision

allowing an electric or gas company to charge or reimburse customers for over- or under-recovery of its overhead or fixed costs due solely to actual sales varying from projected sales.

Current law requires PURA to hold a public hearing once every six months to determine if the charges or credits made under the adjustment clauses reflect actual prices. The bill decreases the hearing frequency to once every year, but requires PURA to hold a hearing upon the Office of Consumer Counsel's application. Under existing law, unchanged by the bill, PURA can also hold such a hearing whenever it deems it necessary.

## **COMMITTEE ACTION**

**Energy and Technology Committee** 

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Joint Favorable Substitute
Yea 23 Nay 0 (03/21/2013)
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Finance, Revenue and Bonding Committee

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Joint Favorable
Yea 50 Nay 0 (05/01/2013)
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**Judiciary Committee** 

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Joint Favorable
Yea 35 Nay 0 (05/14/2013)
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